

12-2-1993

## Government of Rwanda Informs Arusha How it Will Integrate RPF into Military

N/A

MEMORANDUM OF THE RWANDESE GOVERNMENT TO THE  
ARUSHA NEGOTIATIONS ON THE FORMATION OF A  
NATIONAL ARMY. DECEMBER 2TH, 1991.

The Rwandese Army is one of the main organs which guarantee the independence and sovereignty of the Republic of Rwanda.

The RPF armed elements shall be integrated into the Rwandese army in line with principles and modalities specified below:

1. The Rwandese Army shall have the mandate to:
  - defend the integrity of the national territory and sovereignty of the Rwandese Republic;
  - participate, within the framework established by laws and regulations in force, in operations aimed at maintaining and restoring law and order as well as ensuring the enforcement of laws.
2. The Rwandese Army shall continue to be governed by laws and regulations in force in the Republic of Rwanda.
3. Members of the Rwandese Army shall abide by the Constitution and other laws in force in the Republic of Rwanda.
4. The Rwandese Army shall be subordinate to the political authority.
5. Members of the Rwandese Army shall remain politically neutral, shall not adhere to any political party or any other association of a political nature or likely to have a negative impact on the cohesion of the Rwandese Army.
6. The Rwandese Army shall be composed solely of Rwandese nationals. It shall be open to include any Rwandese citizens without any distinction of ethnic group, region, sex or religion, on condition that they meet the recruitment requirements specified by laws and regulations.

7. The RPF armed elements shall be integrated in the proportion of 7% of the size of the new Rwandese National Army and following recruitment criteria specified in Annex I.

To that effect, a Joint Commission of Integration (JCI) composed of senior Officers representing forces of the two sides shall be established in the proportion of 5 members from each side.

The presidency and vice-presidency of that Commission shall be vested in the Representative of the Rwandese Army and in the Representative of the RPF.

8. The integration process shall start within 15 days after the signing of the Peace Agreement, according to the timetable drawn in Annex IV.
9. The strength, organization, equipment and facilities of the Rwandese Army shall take into account the socio-economic status of the country.
10. The number of Officers and non Commissioned Officers shall be proportional to the size of the troops under their command.
11. The rank shall be in line with the promotion criteria spelled out in Annex I and shall correspond to the military function being or to be exercised.
12. Account shall be taken of the arm, experience and specialty in the posting of the staff.
13. The Broad-based Transitional Government shall establish appropriate programmes for the economic and social integration of the demobilized military personnel.
14. The whole staff of the Rwandese Army shall undergo a retraining with a view to making room for the harmonization of techniques and codes of ethics and ensuring the cohesion of the army.
15. Prior to the posting of the RPF armed elements, the units of the two parties dwelling in the combat zones shall be gathered together and an inventory of their materials shall be made in the zones defined under Annex II, within 45 days following the signing of the Peace Agreement.

16. After the assembly exercise, the Neutral Military Observer Group (NMOG) and the Joint Political-Military Commission (JPMC) shall ensure that no unit or military element, whether human or material, was concealed by either party.
17. Within their respective assembly zones, forces of the two parties shall thoroughly abide by the rules of conduct spelled out in Annex III.
18. Throughout the integration process, border control posts near the combat zones shall be established and joint teams shall be attached to them in conformity with modalities specified in Annex III.
19. The NMOG and the JPMC shall monitor the provision of all forces with fresh supplies in the course of their movement towards the waiting, assembly or stationing zones and after their arrival in those zones.

The two parties shall be responsible for the provision of their staffs as well as for their medical treatment until the identification exercise of the RPF combatants is complete. The supplies shall be confined to such non lethal items as food, water, clothes, fuel and medical items.

20. The Joint Commission of Integration shall mainly have the mandate to conduct the integration process in the following phases:
  - identification of military units and staff;
  - posting of the staff in the units and services;
  - retraining of the staff with a view to ensuring harmonization of techniques and codes of ethics and attaining the cohesion of the army.

That Commission shall hold its first meeting within 15 days following the signing of the Peace Agreement.

The Rwandese Government shall put at the disposal of the Commission necessary means for the fulfilment of its assignment.

21. The RPF armed elements shall be integrated with their military material and equipment.

22. The International Community (Organizations and friendly countries) shall be requested to provide financial and material support for the integration process.

In addition to the normal cooperation materialized by Agreements and Conventions signed between RWANDA and those countries and organizations, a donor's conference shall be convened to mobilize necessary funds for the implementation of the solution to the problem of the Rwandese refugees, the assistance to the resettlement process of the displaced people, the rebuilding of the areas devastated by the war and the demobilization of military personnel.

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ANNEX I

ELEMENTS OF IDENTIFICATION, CRITERIA OF ADMISSION  
TO THE NEW RWANDESE ARMY AND CRITERIA OF PROMOTION  
WITHIN THE CAREER OF OFFICERS AND NON COMMISSIONED  
OFFICERS OF THE RWANDESE ARMED FORCES.

1. IDENTIFICATION

The Joint Commission of Integration under the Supervision of the Broad-based Transitional Government shall carry out the identification of all the RPF servicemen. Each serviceman shall display his individual arm and equipment. The following identification elements shall appear under the battle order of each Unit:

Name, First name, Rank, Function, Sex, Date and Place of Birth, Marital status, Citizenship, Domicile, Residence, Religion, Type and Serial number of arm, Specialty, date of enlistment, military diploma, certificate or brevet, Civil diploma, certificate or brevet, professional activities exercised in the civil life and in the army as well as the blood group. Names, Place of Birth, domicile and residence of parents.

2. CRITERIA OF ADMISSION TO THE NEW RWANDESE ARMY.

In order to be accepted within the new Rwandese Army, the following criteria shall be followed:

a) Officers

- shall be a volunteer
- shall be ranking as an Officer already
- shall bear the Rwandese citizenship
- shall be physically fit
- shall be at least 21 years old (civil majority and have the maturity of leading people) and shall not exceed the age authorized by regulations for each category of military personnel

- shall hold a certificate delivered by a senior Officer Academy or Hold a University degree for those who have not attended a senior Officer's Academy, in so far as they have followed Officer's courses.
- shall have knowledge of the national language.

b) Non Commissioned Officers

- shall be a volunteer
- shall be ranking as a Non Commission Officer already
- shall bear the Rwandese citizenship
- shall be physically fit
- shall be at least 18 years old
- shall hold at least a 3-year Secondary School Education Certificate
- shall have knowledge of the national language.

c) Troop

- Shall be a volunteer
- shall be a serviceman already
- shall bear the Rwandese citizenship
- shall be physically fit
- shall be at least 18 years old
- shall hold at least a primary school education certificate
- shall have knowledge of the national language

N.B.: For all the 3 categories of the military, in case there was doubt over the qualifications of an applicant, necessary verifications and tests shall be made where the need arises.

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5. CRITERIA OF PROMOTION WITHIN THE RWANDESE ARMED FORCES.

1. OFFICERS

Rank	Training	Minimum Promotion Time	Function
2nd Lieutenant	Recruitment upon successful completion of High School Education. Military training at the "Ecole Supérieure Militaire" for four years.	Appointment as 2nd Lieutenant upon completion of studies at the "Ecole Supérieure Militaire"	Head of Platoon
Lieutenant		After 3 years as 2nd Lieutenant.	Head of Platoon or As Company Commander,
Captain	Pass the Company Commander Course.	After 3 years as Lieutenant	Company Commander, As Battalion Commander, Officer Battalion.
Commander		After 3 years as Captain	Company Commander, As Battalion Commander, Staff Officer of Battalion.
Major	Pass the Senior Officer Course	After 3 years as Commander	Battalion Commander, Staff Officer of Battalion
Lieutenant-Colonel		After 4 years as Major	Battalion Commander, Staff Officer Brigade, Staff Officer of a Force, General Staff College Officer.
Colonel	Be trained successfully at a Staff College or equivalent	After 4 years as Lt-Colonel	Brigade Commander, Chief of Brigade, Staff College of a Force, General Staff Officer
Major-General		After 4 years as Colonel. Be accepted by the Promotion Commission. According to the top authority's preference (cabinet).	Brigade Commander at n
Lieutenant General		After 5 years as Major-General	General Chief of Staff, of Staff of a Force.



B. Non Commissioned Officers

Rank	Training	Minimum Promotion time	Function
Sergeant	A-B-C Course or special C Course	18 months or 9 months for C Special Course	Head of Section
"Premier Sergeant"	Test for the "Premier Sergeants" who have followed special C Course	After 3 years of service	Head of Section
"Sergeant-Major"	D Course	After 3 years of service	Head of Section or Assistant Head of Platoon
"Premier Sergeant-Major"	-	After 3 years of service	Assistant Head of Platoon
"Adjutant"	-	After 3 years of service	Assistant head of Platoon
"Adjutant Principal"	-	After 3 years of service	Assistant Head of Platoon
"Sergeant-Chef"	-	After 3 years of service	Assistant Head of Platoon

## ANNEX II

### ASSEMBLY OR STATIONING ZONES

#### 1. Definition

Assembly or stationing zones shall be referred to as open or covered areas where the combating troops from each force shall be assembled on the way from their combat positions and shall stay pending the final posting of the staff which shall indeed crown the achievement of the integration process.

#### 2. Specifications

- To the extent possible, those zones shall be located outside built-up areas (Trade Centers, Schools centers, Health centers, Administrative wards, factories, production and processing units, etc).
- Each assembly zone shall be surrounded by a security area with a 2 km radius.
- Those zones shall preferably be located on the Government Estates or on those Estates belonging to organizations.
- The zones shall make room for an easy organization of provision of supplies.

#### 3. Proposed Assembly Zones

##### a) For the Rwandes Army

- (1) KIDAHO
- (2) KIRAMBO
- (3) KINIHIRA
- (4) BYUMBA
- (5) NYABISHAMBI
- (6) KABONGOYA
- (7) MUVUMBA 2647
- (8) NYAGATARE
- (9) NTOMA
- (10) KAGITUMBA

b) For the RPF

(1) KINYABABA 7948

(2) MUSANA 8645

(3) BUNGWE 9935

(4) MBUGA 1042

(5) SHABANA 2045

(6) RUNYINYA 2884

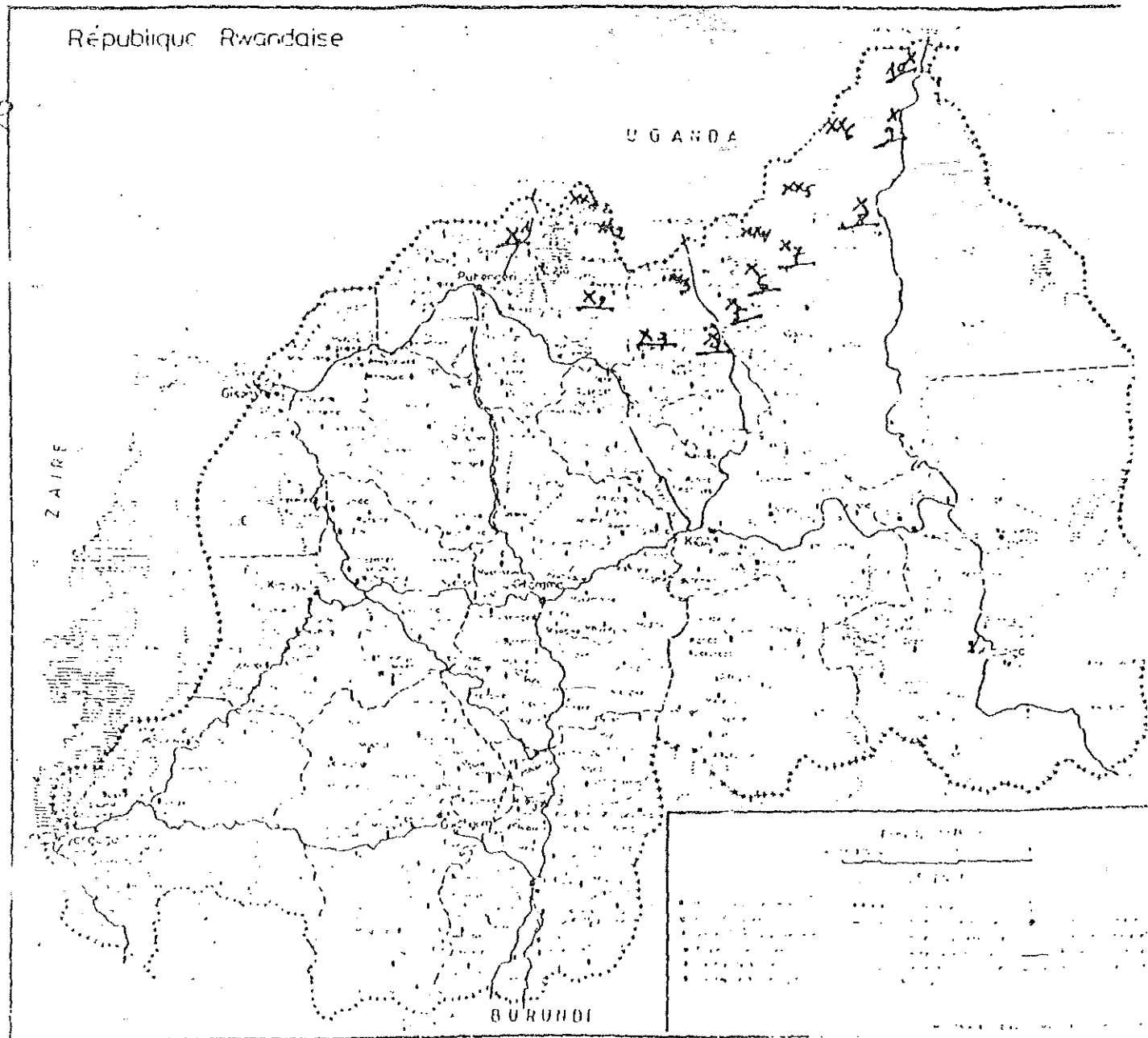
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X = ZONE DE RasSEMBLEMENT: AR

1. KIDAH0
2. KIRABO
3. MIYOVE (KINHIRA)
4. BYURBA
5. NYABISINDI
6. KABONGOYA
7. MUVURBA
8. NYAGATARE
9. NTONA
0. KAGITURBA

X = ZONE de RasSEMBLEMENT: FPR

1. KINYABABA
2. MUSAMA
3. BUNGWE
4. NBUGA
5. SHABANA
6. RUMINYA



To that effect, those units shall make patrols along the border in their respective zones as prescribed by the JCI.

An operation zone shall stretch between the border and the transversale located 1 km from the border going inland.

As concerns the jurisdictions of Command, the above mentioned posts shall alternately be allocated to the parties. The logistic means shall be availed by the JCI.

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### ANNEX III

#### RULES OF CONDUCT FOR THE TROOPS IN ASSEMBLY OR STATIONING ZONES.

##### 1. Command and Liaison

- a) Each assembly or stationing zone shall have a Commander appointed by the concerned party.
- b) The military Commander shall be answerable to the Commander and the JCI concerning the following:
  - discipline of the staff
  - Abidance by the ceasefire Agreement by the troops
  - Abidance by the directives and orders issued by the JCI
  - Monitoring of armaments, ammunitions and other material belonging to the units dwelling in the assembly or stationing zone.
- c) The military Commander shall on a daily basis issue and forward a situation report specifying the staff, materials and ammunitions based in the zone and describing relevant activities carried out in conformity with instructions from the JCI.
- d) The military Commander shall liaise with the Command under which he is coming and the NMOG.

##### 2. Security of Troops

- a) Each assembly zone shall be surrounded by a security area with a maximum radius of 2 km. The military Commander shall inform the JCI and the NMOG about the width of the radius adopted.
- b) The military Commander in each zone shall set up a force with maximum strength of a company (120 men) to ensure the near security of the zone. The staff composing that force shall solely carry individual weapons.
- c) Security measures to be taken at the level of each assembly or stationing zone shall be mutually agreed upon by the zone Commander and the JCI.

### 3. Guard of Arms, Ammunitions and Military Equipments

- a) Upon their arrival in the assembly or stationing zones, the staff shall surrender all their weapons, ammunitions and equipments for temporary storage in areas under temporary guard of their own elements with a maximum strength of a company (120 men). That force shall also ensure the near security of the assembly zone.
- b) Upon verification and inventory of arms, ammunitions and equipment, and pending their forwarding to their final destination, these materials shall be stored in areas designated to that effect and their guard shall be carried out by joint units in the proportion of a platoon for each party to the orders of the NMOG. The material thus guarded shall regularly go through an inspection by the NMOG and the JCF.

### 4. Troops' activities

- a) The servicemen dwelling inside the assembly or stationing zone shall be forbidden to move outside the zone without prior authorization by the zone Commander, in conformity with the instructions of the JCI.

In any case, the movements of servicemen carrying weapons is strictly prohibited.

- b) Troops can carry out the following activities within their assembly or stationing zones:
  - physical exercises and cultural activities and hobbies, in line with such programmes as approved by the JCI and made known to the NMOG;
  - Get fresh supplies of foodstuffs, fuel, lubricants and medical items;
  - maintaining and servicing material and mine-clearance exercise in their assembly zone.
- c) Troops dwelling in the assembly or stationing zones shall not carry out any political activities or Unionist activities.

5. Procedure to be followed in the event of incident or violation of the ceasefire

- a) Commanders at each level shall immediately take steps with regard to their troops in order to put an end to any incident or violation.
- b) any commander who may happen to be informed about an incident or a violation shall immediately make a warning to those responsible for the incident and in case they belong to his unit, he shall take required disciplinary measures.
- c) Without prejudice to the disciplinary measures to be taken by the unit Commander, the authors or those responsible for the incident or violation shall undergo such sanctions as determined by the JCI.
- d) The military Commander shall also report any incident or violation to his immediate superior in the hierarchy, the NMOG and the JCI.
- e) In the event of an incident or a violation, the units shall refrain from any retaliation measure and shall strive to avoid any escalation.
- f) The NMOG shall be notified about any incident or violation and shall have the obligation to determine liabilities.

6. Border Control Posts

In a bid to mount the guard and ensure the security of the border, joint units in the proportion of a platoon from each party shall be posted in the following areas:

- a. RWEMPASHA
- b. KABONGOYA
- c. MURAMBI
- d. KANIGA
- e. GATUNA
- f. BUHITA
- g. NYABIZI
- h. CHANIKA



## ANNEX IV

### TIMETABLE

D : Signing of the Peace Agreement

D to D + 1 :- setting up of the JCI

- Holding of the first meeting of the JCI

D+ 25 - Beginning of the movement towards the assembly and stationing zones

D + 40 - Beginning of identification of staff and material

- Beginning of mine-clearance exercise in the combat zones

D + 60 - Arrival of peace-keeping forces

- Beginning of the movement of return of the displaced people in their original patrimony.

D + 70 - End of deployment of peace-keeping forces

- The Government takes charge of the logistics
- Establishment of Joint Units for the guard of armament and ammunitions and border posts under the supervision of the UN Forces.

from D + 70 to D + 75 :

- Disarming Forces in the combat zones under the supervision of the UN Forces.
- Forwarding the armament and ammunitions to areas to be determined by the JCI.

D + 75 - The two parties shall, in line with the allocated quotas, submit lists of their military personnel to form the new Army.

D + 77 - Beginning of the movement of the demobilized RPF combatants to the reception centers established for that specific purpose

- The military personnel of the Rwandese Army to be demobilized shall be gathered in reception centres pending the adoption of accompaniment measures and before they are sent back to their domiciles.

D+ 85 - Completion of the movement towards the reception centers

From D + 85 to D + 100 :

- Establishment of military Commands by the Broad-based Transitional Government

From D + 100 to D + 140 :

- Completion of the JCI mission
- Retraining to be organized by the Command of the new Army

ANNEX V

DEMOBILIZATION

The military personnel not admitted in the new national Army shall be demobilized. It shall however be stressed that the success of the integration exercise shall depend on the success of the demobilization process.

1. Reception Centers

Reception centres shall be fitted out in such a way to enable the demobilized personnel to live in acceptable and healthy conditions.

Nevertheless, as servicemen shall be staying in those centres on a temporary basis, it is suitable that they be accommodated in such facilities built in non resistance materials as tents, barracks...

During the Transitional period, elements from the Rwandese Army shall receive their usual pay whereas elements from the RPF shall receive pocket money as inclusive pay corresponding to the pay and basic salaries for each category of personnel in the Rwandese Army (soldier, Non Commissioned Officer 2nd category, Non Commissioned Officer 1st category, junior Officer, senior Officer).

The establishment of a Commission mandated to fit out the said Centers and handle all aspects relating to their functioning shall be on the priority list of the Broad-based Transitional Government. The proposed reception centres shall be established in the following areas:

- a) MAYANGE
- b) MATA
- c) GISOVU
- d) MUGINA

## 2. Demobilization Allowance

With a view to enabling the demobilized military personnel to be on the bread line and to get off in the socio-economic life in the country, encouraging people to get demobilized and avoiding discontent among demobilized military personnel going back home, which discontent would indeed have a negative impact on the integration process, an implied demobilization allowance shall be paid as per category as follows:

- soldiers and corporals : 100.000 RwF
- non Commissioned Officers 2nd category : 200.000 RwF
- Non Commissioned Officers 1st category : 300.000 RwF
- Junior Officers: 400.000 RwF
- Senior Officers: 500.000 FwF

The Government has got much interest in finding in the shortest time possible the necessary funds out of which the demobilization allowance shall be paid and that for the following reasons:

- The demobilization costs shall be reduced if the stay in the reception centres is also reduced;
  - It shall be almost impossible to find occupation for the military personnel within the reception centers and such a situation would be a serious threat to security.
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